

School Buildings and Community Building



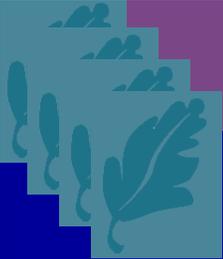
Matthew Dalbey, Ph.D.
U.S. EPA Smart Growth Program

January 19, 2010



Let's Establish a Baseline for this Discussion

- Something we can and should all agree on: Schools should provide students with a safe healthy place to get a good education.
- This is their primary goal.
- But...having established that, there is room for discussion.



What's the Connection? Schools & Community

- Schools both affect and respond to community growth.
- Schools are a major financial investment that the entire community bears.
- Schools can either work with or against a wide variety of community goals.

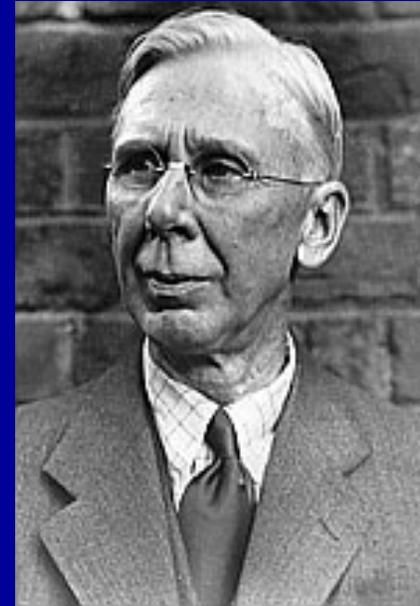


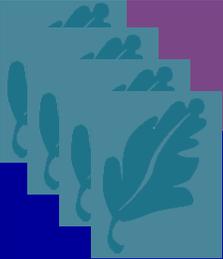
School Investments Influence Community Goals

- Children's health
- Fiscal health of local and state government
- Open space and farmland preservation
- Traffic congestion
- Environmental goals – air quality, water quality, climate change
- Revitalization of downtown and existing neighborhoods
- Community character
- Social equity

Schools and Communities

- In 1929, planner Clarence Perry published *The Neighbourhood Unit: A Scheme of Arrangement for a Family Life Community*.
- This work advocated building “neighbourhoods” as the basis for city growth.





Clarence Perry's Principles

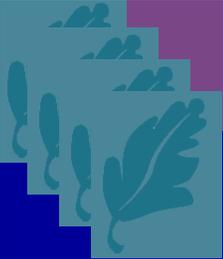
- 1. The size of a residential neighbourhood should be determined by the population needed for one elementary school: about 750 to 1,500 families on 150 to 300 acres.*
- 2. The neighbourhood should be bounded by arterial roads that eliminate through traffic to the neighbourhood.*
- 3. Within the neighbourhood there should be a hierarchy of streets, each designed to minimum widths and laid out to discourage through traffic.*
- 4. Streets and open spaces should make up at least 40% of any neighbourhood.*
- 5. Schools and other institutions should be grouped at a central point in the neighbourhood.*
- 6. Shopping areas adequate for the population should be set up at the edges of the neighbourhood, adjacent to arterial traffic.*

Schools and Communities

- Clarence Stein expanded the definition of neighborhood center in 1942 by connecting the neighborhoods together to create towns.
- From the 1920's to the 1940's, the centers and anchors of neighborhoods were the schools.



Clarence Stein 1942 diagram of neighborhoods

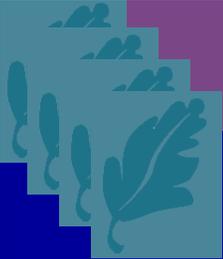


During this time of great investments in school building...

- 1969: 48% of all children walked or biked to school
- 2002: 14% of kids walk or bike to school
- This is an extraordinary shift.
- It's almost as if we planned it that way.

Why Johnny Can't Walk to School



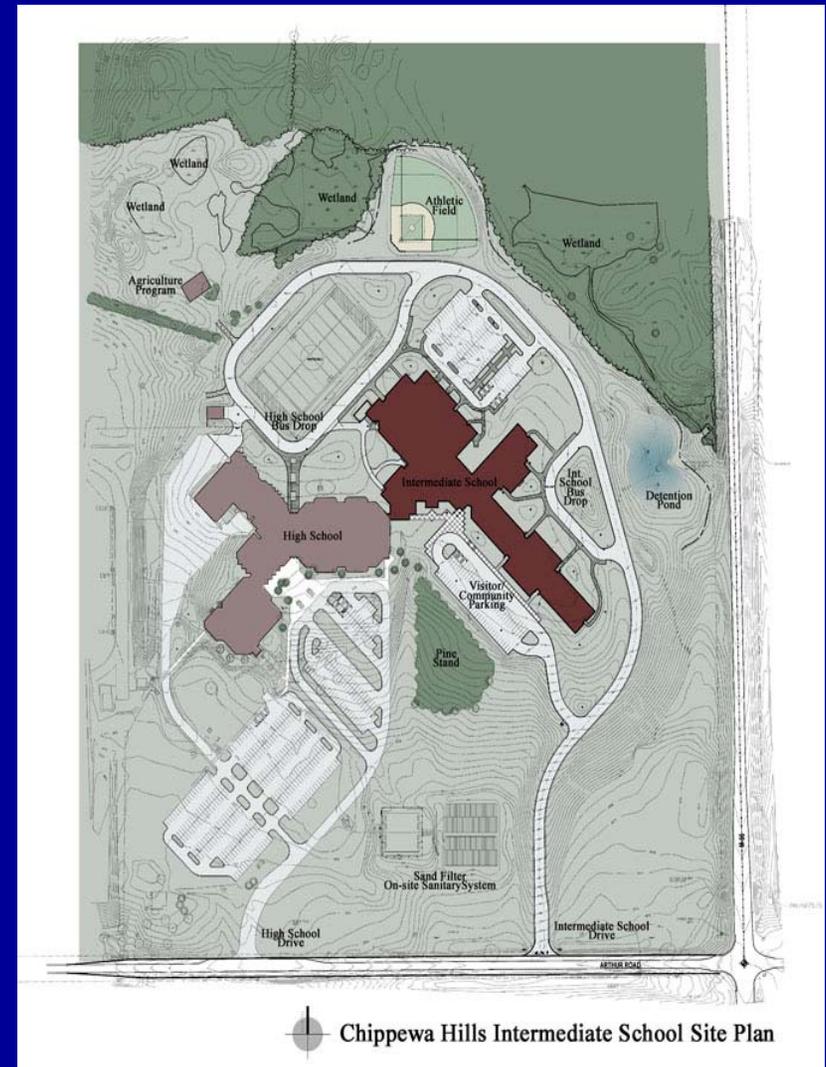


Hmmm...Why can't Johnny walk to school?

- TOP SECRET: National No Child Shall Bike or Walk to School Campaign
- Top 11 strategies for implementing the campaign.

Strategy #1: Bigger Schools

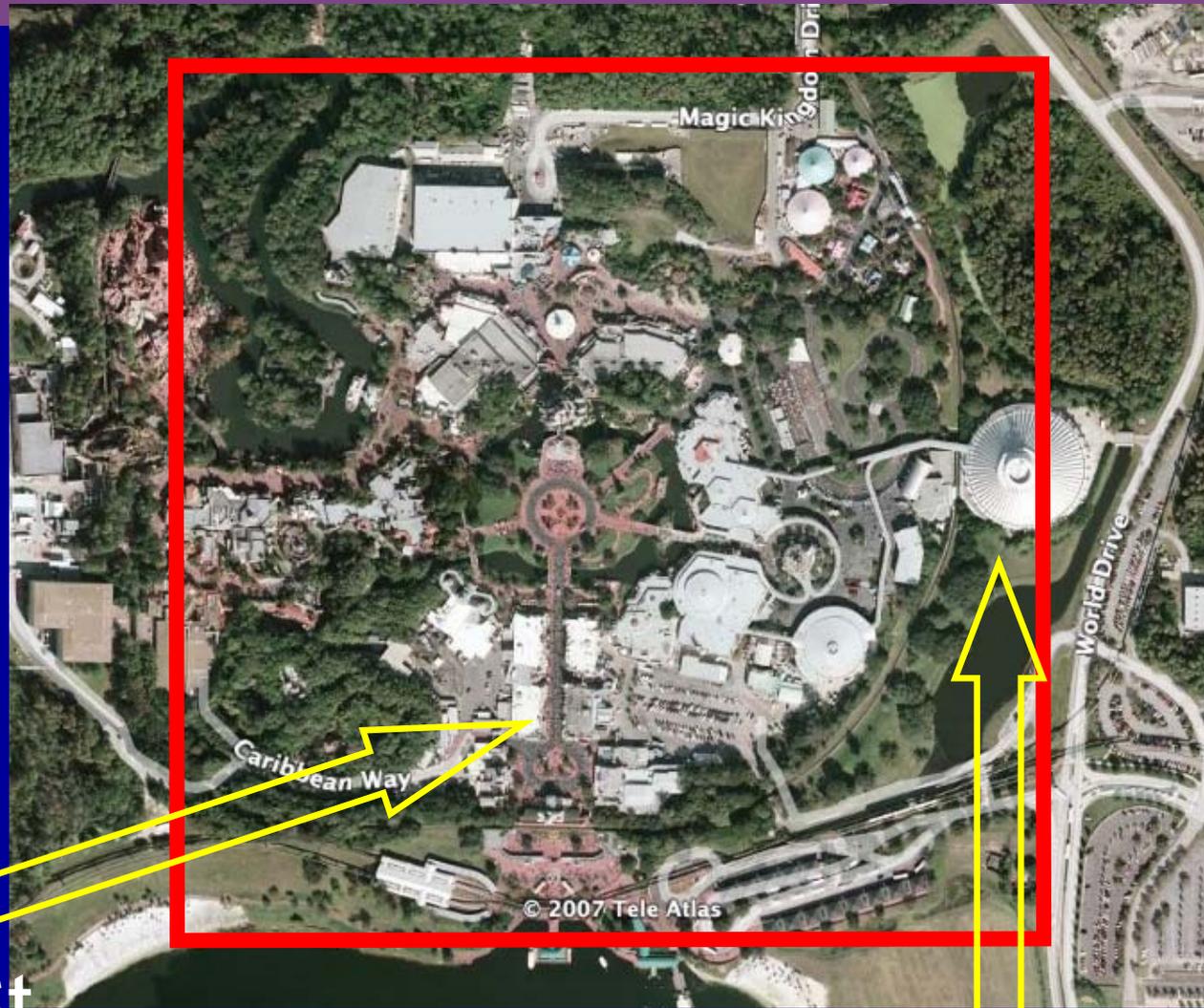
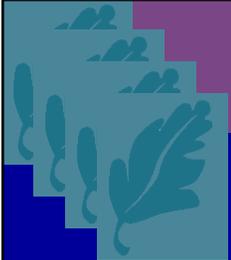
- 1930 = 262,000 School Facilities
- 2002 = 91,000 School Facilities
- Student population over the same time: up from 28 million to 53.5 million



Chippewa Hills, MI. Site size: 120 acres. Completed in 2004



- 1400+ Students, 120 acres
- **Weddington Elementary/Middle**



Main St.
USA

125 acres

Space
Mountain

Strategy #2: Mandatory Minimum Acreage for School Sites



ISSUETRAK

A CEFPF Brief on Educational Facility Issues

Topic: State Acreage Policies
 Issue Tracker: Janelle Weiba
 Date Filed: September 2003

School Site Size — How many acres are necessary?

In recent years one of the most discussed topics regarding school construction is that of appropriate acreage for siting school facilities. This question that needs to be addressed for new schools, but for renovation and/or addition projects as well. Many factors need to be considered with question of acreage. These include, but are not limited to the number of students, the grades to be housed, the educational programs and services the site requirements including physical education programs, parking, forestation or reforestation, zoning and set-backs, storm water management, and leisure, and recreational events. Very often there are state, school district, and/or local government site size requirements, guidelines, or standards considered. These entities may have varying opinions, methodologies, and rationales for their school site size requirements, guidelines, or standards.

Although the Council of Educational Facility Planners (CEFPF) is not a "standards" setting organizations, the Council does publish guidelines on various educational facility planning. Many states that do provide acreage and other design specifications have formulas that are similar to the CEFPF recs were published in past editions of *The Guide for Planning Educational Facilities*. These recommendations are being carefully reviewed as the new edit *Planning Educational Facilities* is being prepared, due to be released in the Spring of 2004. Currently many states follow these site formulas:

- Elementary Schools = 10 acres plus 1 acre for every 100 students;
- Junior High/Middle Schools = 20 acres plus 1 acre for every 100 students;
- Senior High Schools = 30 acres plus 1 acre for every 100 students.

In this report, no attempt has been made to either evaluate the published documents or determine how a state implements the acreage formula. Add does not identify local district or governmental policies that may vary from the figures listed for a specific state. Most states with oversight response waivers and alternatives to the published requirements, guidelines or standards, and often differentiate between existing facilities and new construct have formulas that only apply to the maximum amount of state funding available and allow districts to locally fund acreage beyond the site size accompanying chart. In other cases a state might approve a site smaller than what is specified in the charts based upon the submission of a request well-documented justification. For specific information regarding the school site size requirements, guidelines, or standards, please contact the State Education or school building authority in your state. Please contact your local school district for additional information and policies affecting the size general or for a specific project. State documents that have been referenced may be accessible through the individual department of education website.

With the assistance of Barbara Kent Lawrence, Ed.D., educational consultant, CEFPF staff collected this data from state facility reports, manuals and legislation, and verified it through direct contact with personnel from state educational agencies and practitioners. Dr. Kelvin Lee, Ed.D., Superintendent Joint Elementary School, and Yale Stenzler, Ed.D., educational facilities consultant, also deserve recognition and thanks for their assistance in develop

All information in the table was collected from state facility reports and manuals, and verified through direct contact with personnel from state education practitioners. For additional information, details, and/or procedures regarding school site size requirements, guidelines, or standards in your state, State Department of Education or school building authority in your state. To recommend revisions and additions to the table, please contact CEFPF. This document may not be reproduced or distributed without providing appropriate reference to The Council of Educational Facility Planners, International

State	Contact Info	Formulas for School Site Analysis	Comments	Document(s)
Alabama	School Architect & Facilities (334) 242-8731 http://www.state.edu/facilities/section_detail.asp?section=66&menu=sections&root=sections	Elementary School (K-6, and must not contain a grade above 6) Base of 5 acres plus one acre for every 100 students Middle School (4-8, but not including both grades 4 and 8) Base of 10 acres plus one acre for every 100 students Secondary School (9-12, but must contain a grade above 8) Base of 15 acres plus one acre for every 100 students for existing schools Base of 30 acres plus one acre for every 100 students for proposed schools	The state architect referred to the specifications as recommendations only.	Construction Requirements for County and Public Schools
Alaska	Department of Education & Early Development Facilities (907) 486-2785 http://www.ed.state.ak.us/facilities/	Elementary = 10 acres plus one acre for every 100 students Middle = 20 acres plus one acre for every 100 students High = 30 acres plus one acre for every 100 students K-12 = 20 acres plus one acre for every 100 students for very small schools; 4 acres = 10-25 students; 8 acres = 26-50 students; 8 acres = 50-99 students	No acreage requirements are regulated. Specifications are recommendations only and are applied to the state share of funding.	Site Selection Criteria and Evaluation Handbook (1997)
Arizona	School Facilities Board (602) 542-6501 http://www.cfb.state.az.us/	Elementary = up to 8-18 acres Middle/Junior = up to 18-36 High School = up to 36-72	Acreage guidelines range based upon student capacity and serve for new construction only. Recommendations are not listed in the Rules and Policies.	Arizona School Facilities Board Rules and Policies
Arkansas	Department of Education (501) 682-4261 http://arhhs.state.ar.us/administrators/017.html	No acreage recommendations made		Arkansas Department of Education Rules and Regulations Governing the Minimum Schoolhouse Construction Standards
California	School Facilities Planning Division (916) 322-2470 http://www.cde.ca.gov/facilities/	Grades K-6 450 students = 9.5 acres 750 students = 13.8 acres 1200 students = 17.6 acres Grade 7-8 600 students = 17.4 acres (with track facilities) 900 students = 20.0 acres (with track facilities) 1200 students = 23.1 acres (with track facilities) Grades 9-12 1200 students = 33.5 acres 1800 students = 41.5 acres 2400 students = 52.7 acres	Alternative solutions to acreage recommendations are provided. If a school site is less than the recommended acreage required, the district shall demonstrate how the facilities will accommodate an adequate educational program, including physical education, as described in the district's adopted course of study.	1. Guide to School Site Analysis and Development, 2000 2. School Site Selection and Approval Guide 3. Small School Site Policy Memo (2001)
Colorado	Department of Education (303) 866-6600 http://www.cde.state.co.us/index/wrance.htm	The state does not provide any recommendations for school facilities.	Jefferson County has developed comprehensive guidelines for their facilities, which do address acreage requirements.	
Connecticut	School Facilities Unit (860) 713-5490 http://www.state.ct.us/sde/dgmv/sfu/index.htm	Elementary = 10 acres plus 1 acre for each 100 students* Middle = 15 acres plus 1 acre for each 100 students* High = 20 acres plus 1 acre for each 100 students* *if the projected enrollment 8 years from the application date	Site allowances refers to the maximum amount the state will consider funding and does not restrict local districts to exceed the acreage allowance or obstruct the district to use a smaller site.	Regulations of the State Board of Education Concerning School Construction Grants
Delaware	Department of Education (302) 739-4901 http://facilitymatters.k12.de.us/sites/default.asp	Elementary = 10 acres plus 1 acre for every 100 students of school capacity Middle/Junior High = 20 acres plus 1 acre for every 100 students of school capacity High School = 30 acres plus 1 acre for every 100 students of school capacity	Specifications are minimum recommendations only, but there is probably no real substitute for sufficient site. Options to consider for sites that do not meet the minimum acreage recommendation are provided.	School Construction Technical Assistance Manual
Florida	Office of Educational Facilities (850) 245-0494 http://www.fln.edu/doe/efacil	Guidelines provide detailed information about the site but do not address acreage guidelines.	Site specifications refer to the spaces in the building(s) and the number of spaces allowed according to enrollment.	State Requirements for Educational Facilities

http://www.cefpi.org/pdf/state_guidelines.pdf

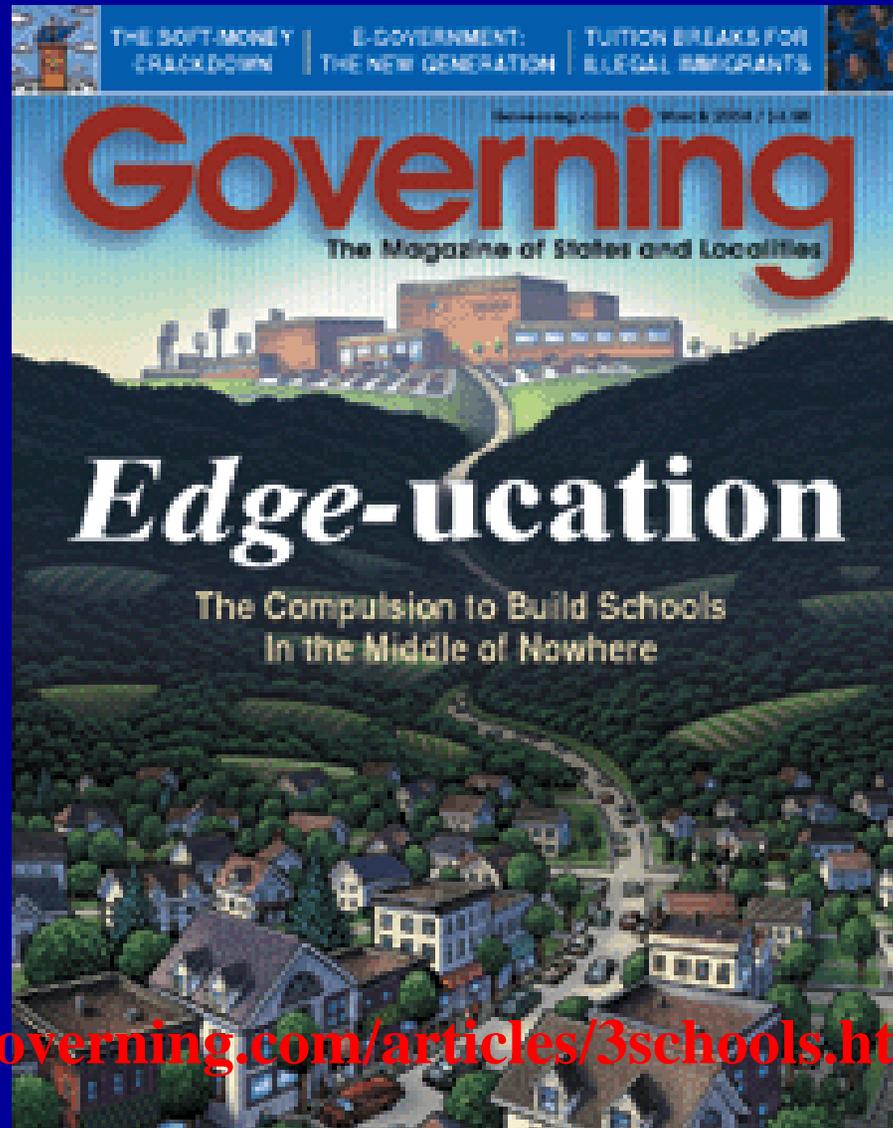
Strategy #2: Mandatory Minimum Acreage for School Sites

- EPA commissioned CEFPI to do a study on state policies.
- 27 states have some minimum acreage requirement
- States making changes, including Minnesota

<http://www.mn.gov>

Minnesota	Minnesota Department of Education, Facilities and Organization (651) 582-8828 http://education.state.mn.us/stellent/groups/public/documents/translatedcontent/pub_intro_finance_facil.jsp	Elementary School = 10-15 acres plus * K-8 or Middle Level School = 25-35 acres plus * K-12 School or Small High School = 35-40 acres plus * Large High School (+2000 students) = 60 acres plus * Campus (two or more schools) = Combine site sizes plus * *All Schools = 1 additional acre for each 100 students of estimated student enrollment and community use/partnership program capacity, including possible additions.
------------------	--	--

Strategy #3: Locate Schools Far From the Students they Serve



www.governing.com/articles/3schools.htm

Strategy #3: Locate Schools Far From the Students they Serve

Side benefits =
demand for new:

- Roads
- Traffic signals
- Sewer lines
- Utilities
- Other infrastructure and services



Photo: Dan Burden

Strategy #3: Locate Schools Far From the Students they Serve



Image from the Metropolitan Design Center Image Bank.
© Regents of the University of Minnesota. All rights reserved. Used with permission.

Barriers to Children Walking to or From School—United States, 2004

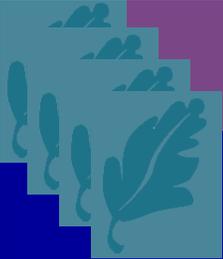
JAMA. 2005;294:2160-2162.

MMWR. 2005;54:949-952

1 figure, 1 table omitted

Walking for transportation is part of an active lifestyle that is associated with decreased risks for heart disease, diabetes, hypertension, and colon cancer and an increased sense of well being.¹ However, the percentage of trips made by walking has declined over time among both children² and adults.³ One of the objectives of *Healthy People 2010* (no. 22-14b) is to increase among children and adolescents the proportion of trips to school made by walking from 31% to 50%.⁴ In 1969, approximately half of all schoolchildren walked or bicycled to or from school, and 87% of those living within 1 mile of school walked or bicycled.⁵ Today, fewer than 15% of children and adolescents use active modes of transportation.² This report examines data from the 2004 ConsumerStyles Survey and a follow-up recontact survey to describe what parents report as barriers to children aged 5-18 years walking to or from school. Distance to school was the most commonly reported barrier, followed by

#1 Barrier? Distance to School



Update: It's Unanimous!!!

Distance is #1 Factor

- Living less than 1 mile from school increased the odds of walking/biking by at least a factor of 160 over those living 3 or more miles from school. (McDonald)
- The percentage of students living close to school has declined over time:
 - In 1969, 66.1% of students lived less than 3 miles from school.
 - By 2001, the figure was 49.5%. (McDonald)

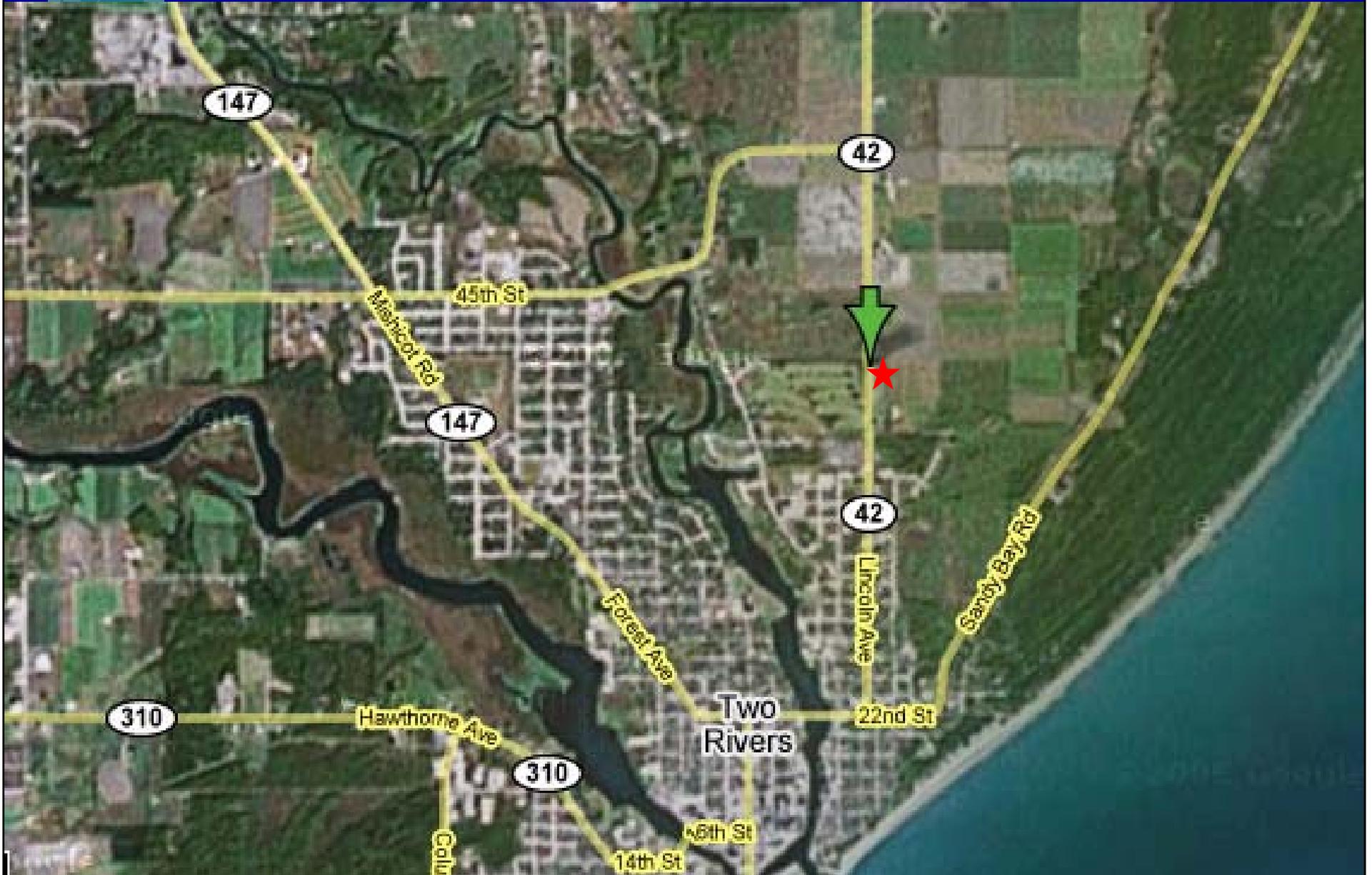
Strategy #4: Neglect or Demolish Existing Neighborhood Schools



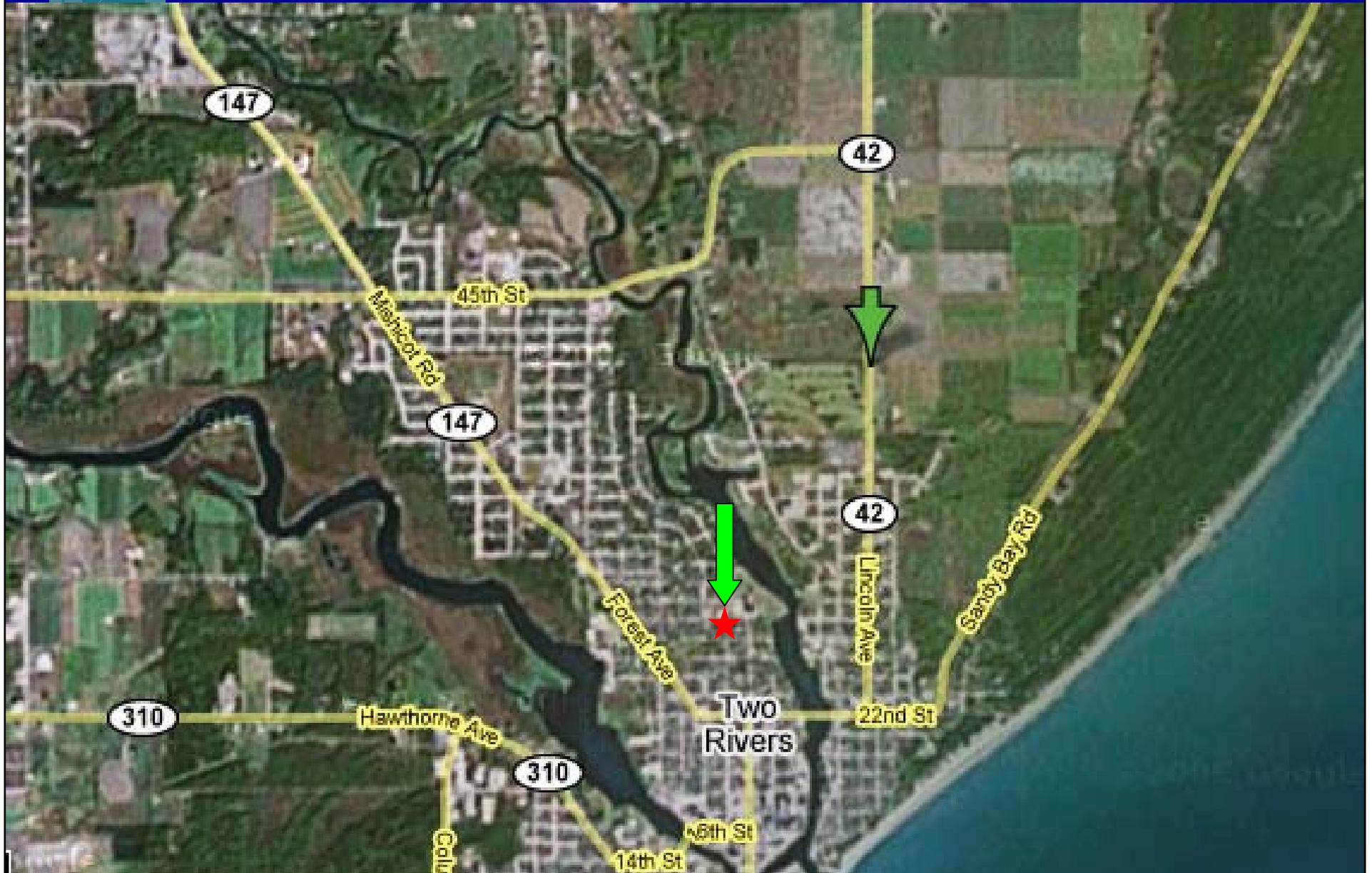




Location of New School



Location of Old School



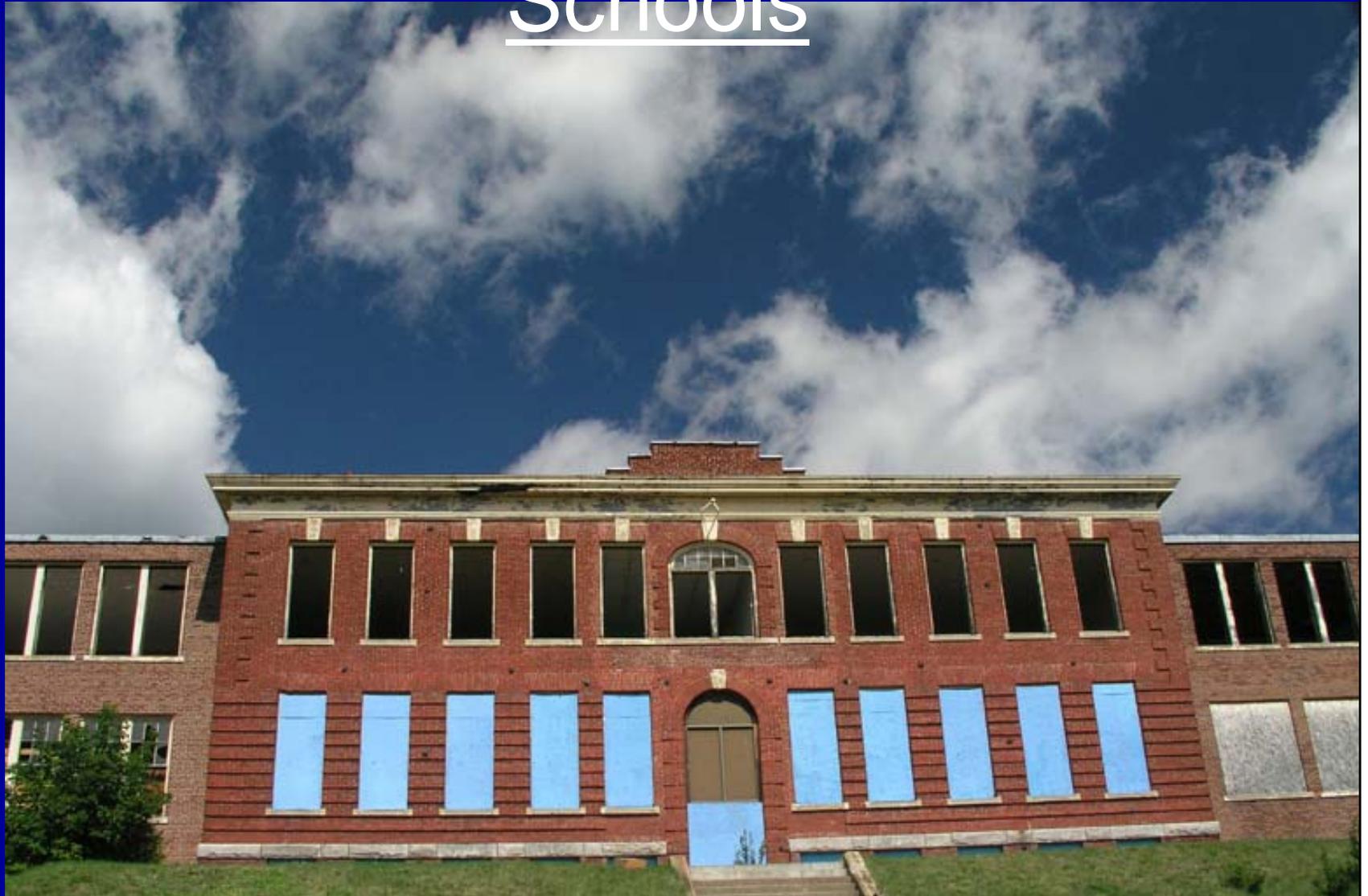
Strategy #4: Neglect or Demolish Existing Neighborhood Schools

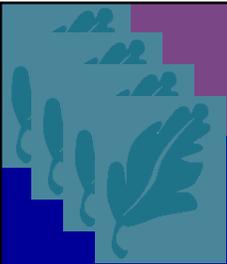


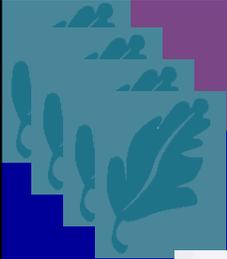


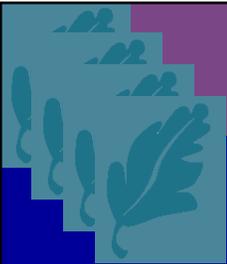
KLEINERT INC.
DESIGN/BUILD
920-775-3861

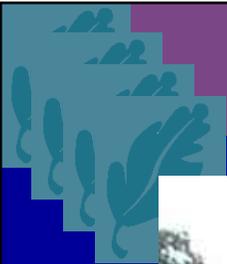
Strategy #4(cont.): Neglect or
Demolish Existing Neighborhood
Schools















Also Part of this Strategy: Funding Formulas that Favor New Construction over Renovation

- ~~2/3 Rule~~
- ~~60% Rule~~

- If the cost of renovating a school exceeds some percentage of new construction costs, a new school must be built.
- This policy is adopted even when renovation options could yield “like new” schools for less.

Replace the older schools with
places built for cars.



Salemburg Elementary School, NC – 474 students, 44 acres

<http://www.schoolclearinghouse.org/>

Strategy #5: Locate Schools On Unwalkable Roads



Image from the Metropolitan Design Center Image Bank.
© Regents of the University of Minnesota. All rights reserved. Used with permission.

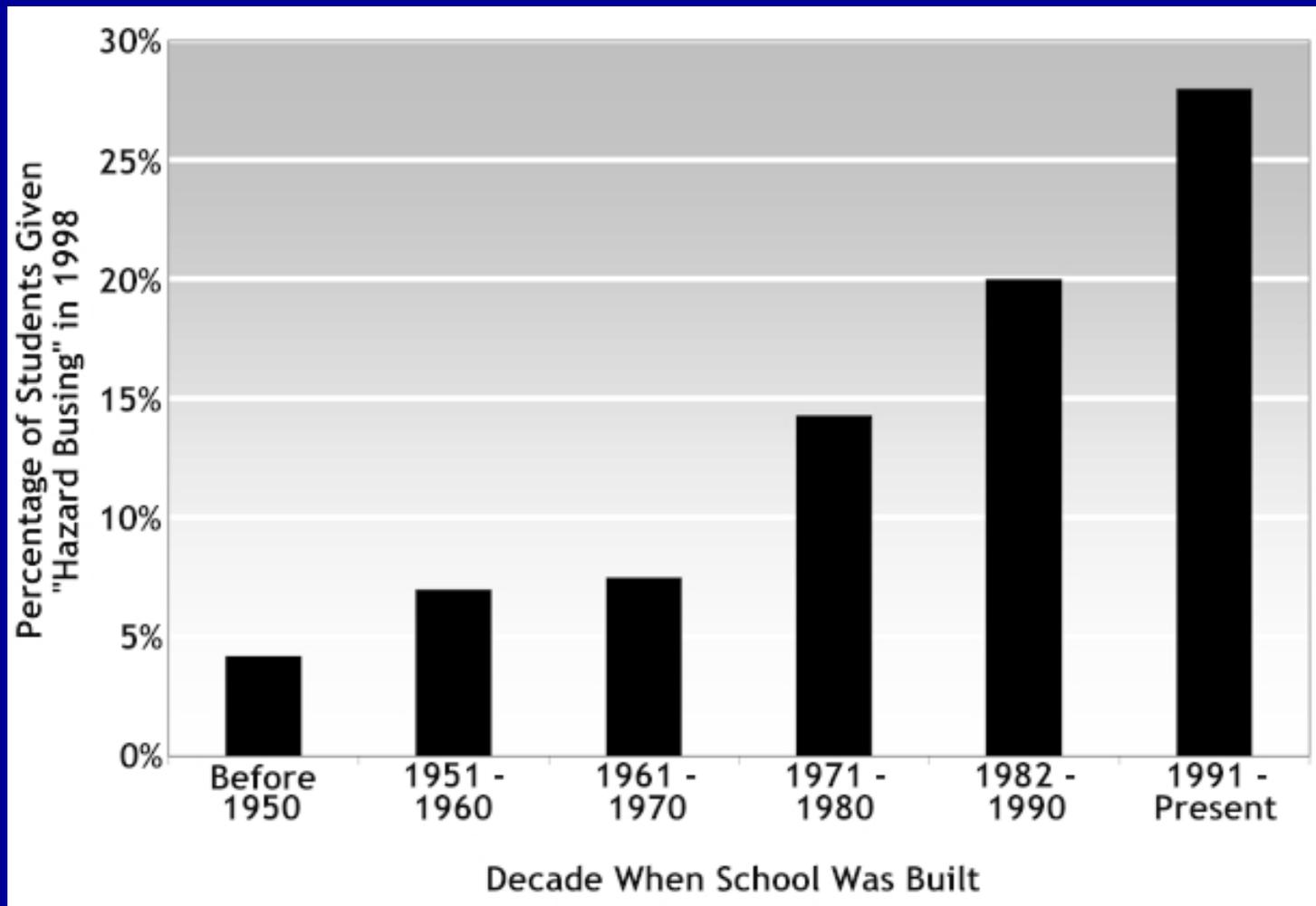
Strategy #5: Locate Schools On Unwalkable Roads

- A pedestrian hit at 40 mph has an 85% chance of being killed.
- At 20 mph the fatality rate is only 5%

(FHWA, Pedestrian Facilities Users Guide, 2002)



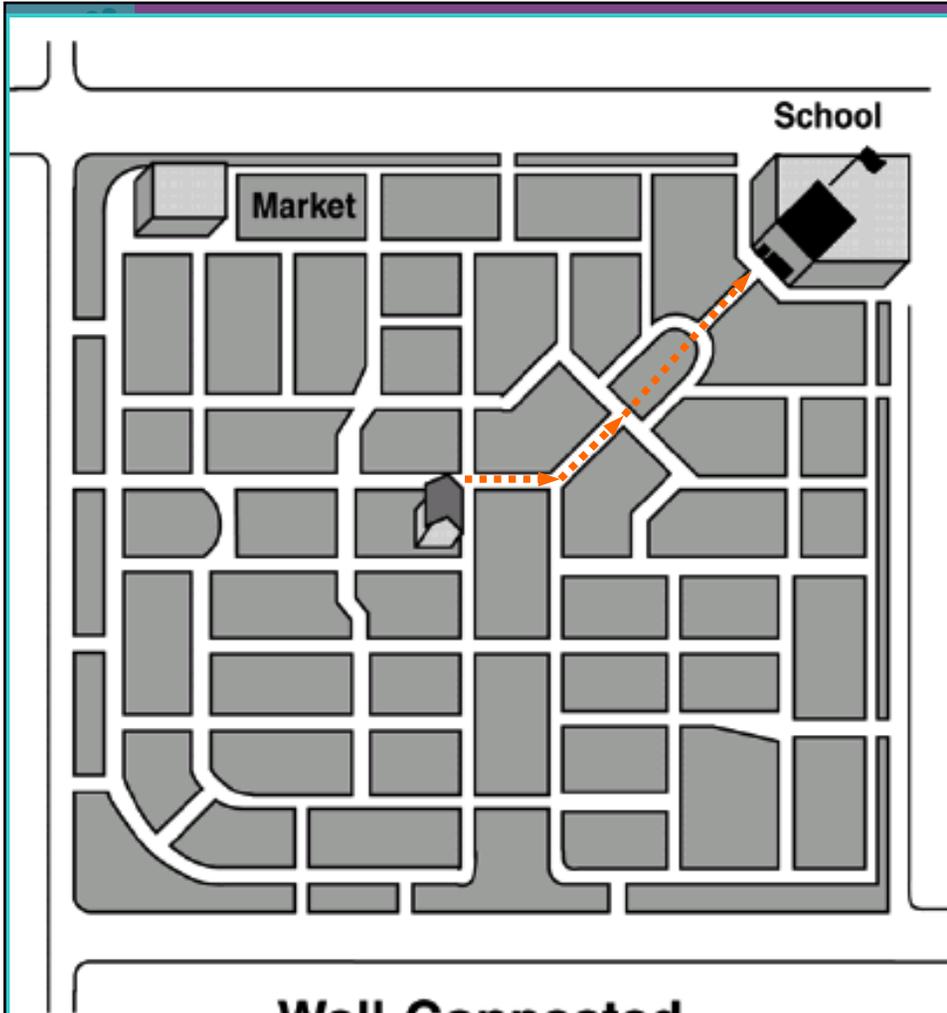
Strategy #5: Locate Schools On Unwalkable Roads



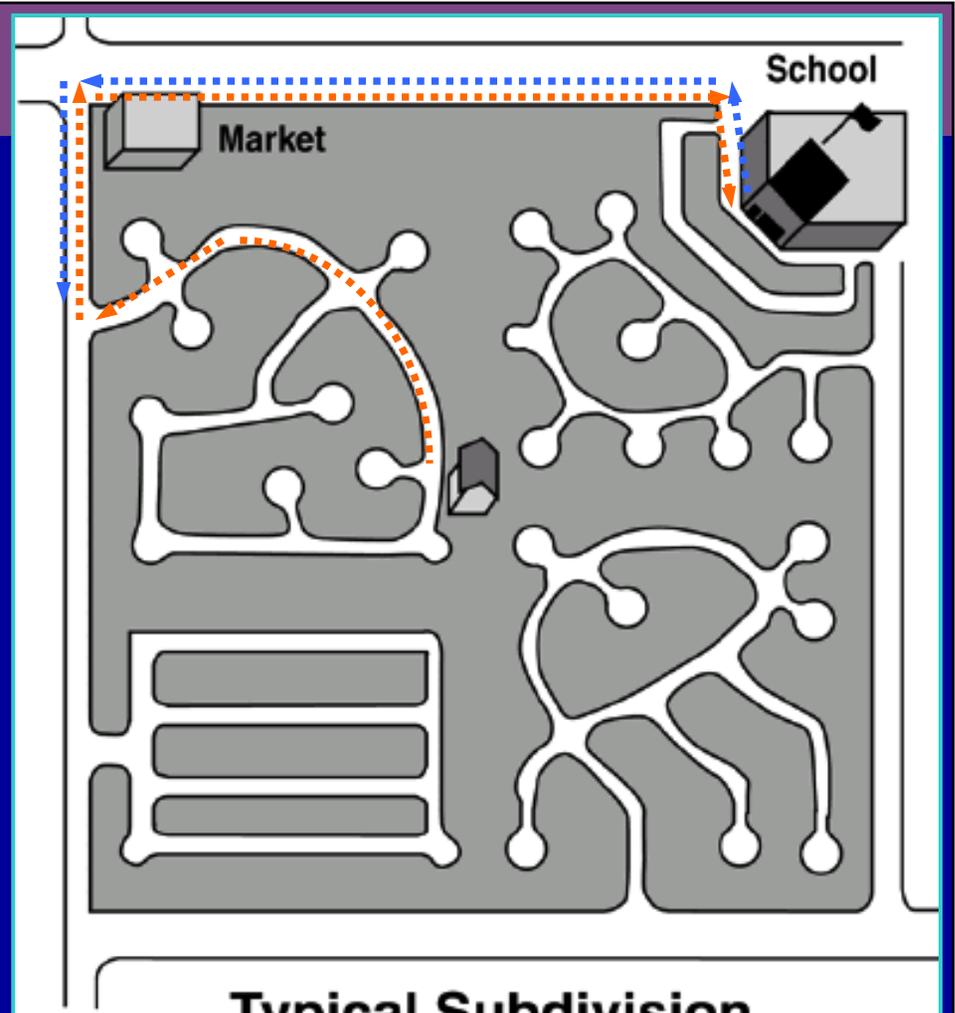
Southern Carolina Coastal Conservation League, 1999, 'Waiting for the Bus: How Lowcountry School Site Selection and Design Deter Walking to School'

Strategy #6: Decrease “Pedestrian Route Directness” Around Schools





**Well-Connected
Street Network**



**Typical Subdivision
Cul-de-Sacs**

Strategy #7:

Do Not Provide Sidewalks or Crosswalks



Image courtesy of National Center for Biking and Walking

Strategy #8: Do Not Provide Sidewalks or Crosswalks

Lindsey Cox, Sacramento 2005



Strategy #7: Do Not Provide Sidewalks or Crosswalks



Strategy #7: Do Not Provide Sidewalks or Crosswalks



PHOTO BY STEVE RINGMAN / THE SEATTLE TIMES

Strategy #7: Do Not Provide Sidewalks or Crosswalks



Lucy Bullard, Oakland 2004

Strategy #8: Creative Approaches to the Sidewalk Problem



Image courtesy of National Center for Biking and Walking

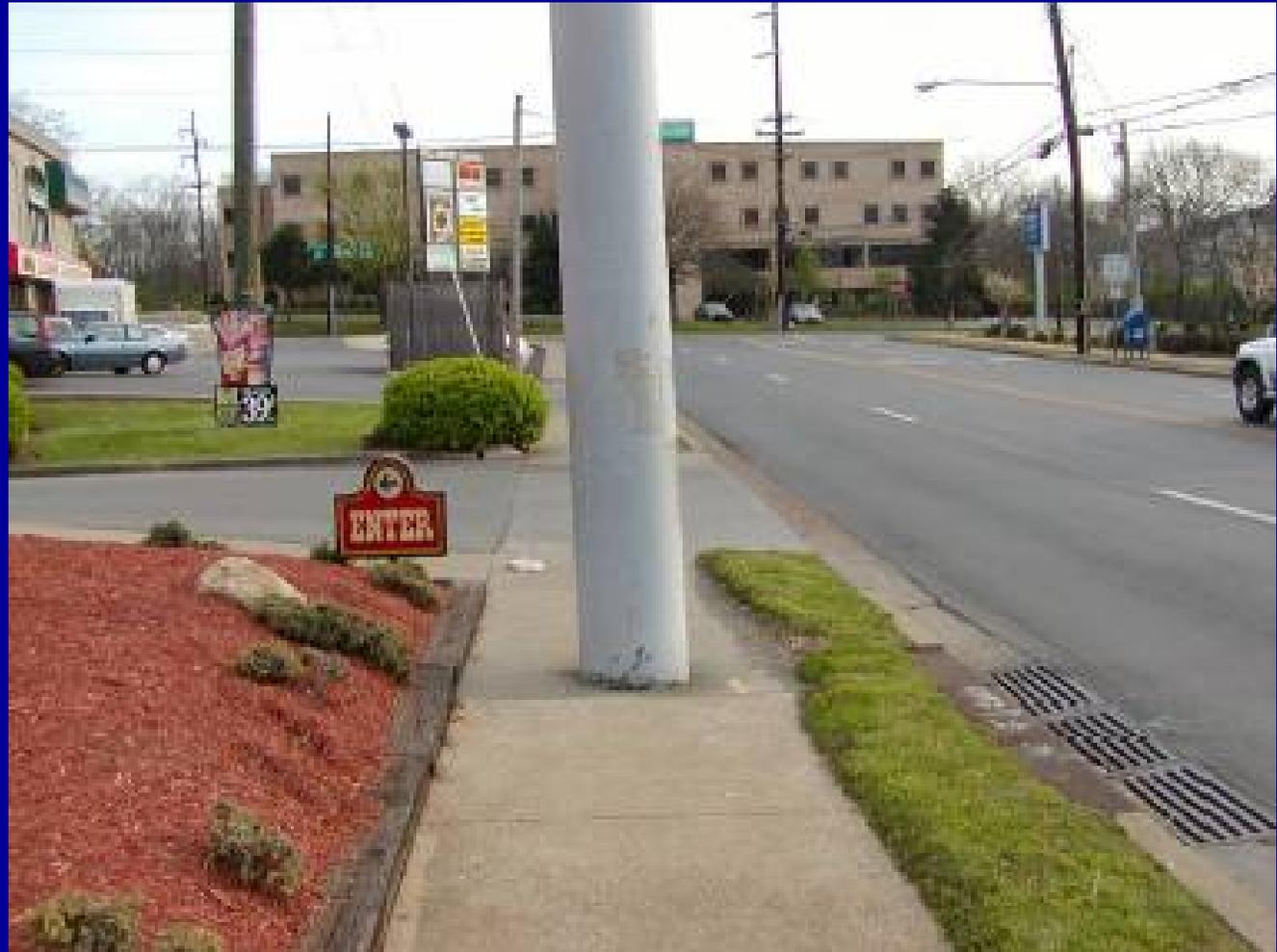
Strategy #8: Creative Approaches to the Sidewalk Problem



Image courtesy of National Center for Biking and Walking



Strategy #8: Creative Approaches to the Sidewalk Problem



Strategy #8:
Creative
Approaches to
the Sidewalk
Problem

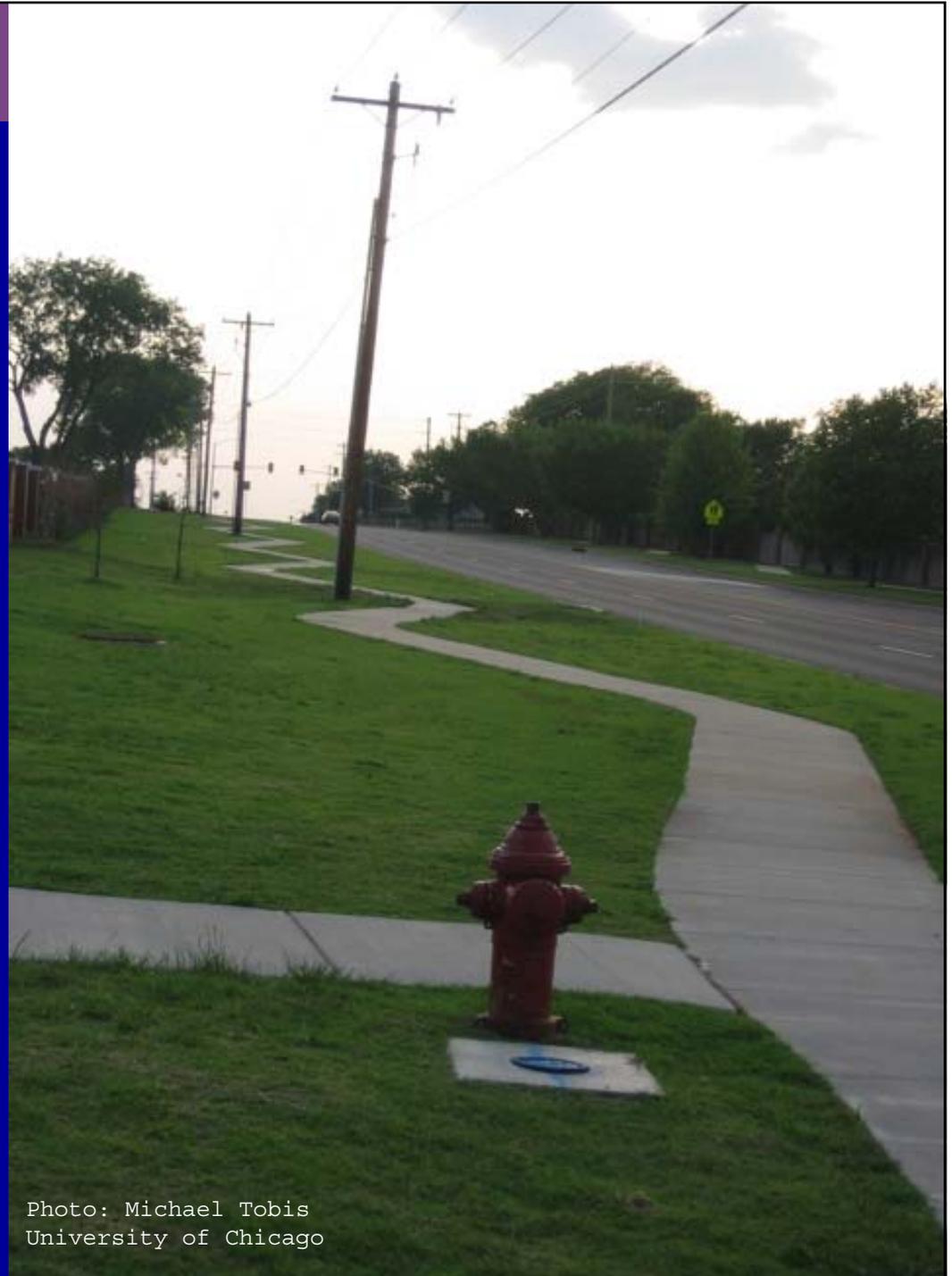


Photo: Michael Tobis
University of Chicago

Strategy #9: Prohibit or Discourage Walking and Biking to School



R-7 officials said a **reduced-speed school zone is not necessary** because children would not be allowed to walk to the school.

"A **bus will pick up every child** within the attendance boundaries of this school," [Superintendent] McGehee said.

R-7 officials said a reduced-speed school zone is not necessary because children would not be allowed to walk to the school.

"A bus will pick up every child within the attendance boundaries of this school," McGehee said.



Everything Jersey

The Star-Ledger

School cyclists fit to be tied over rack snub

Bridgewater club had offered a gift

Thursday, May 01, 2008

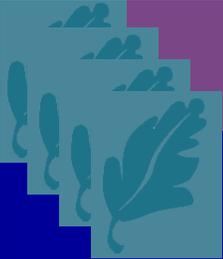
BY NYIER ABDOU
Star-Ledger Staff

When the Bridgewater-Raritan High School environmental club settled on a way to spend more than \$2,000 raised over the last four years, co-president Michelle Slosberg never imagined their choice would be so controversial.

More than a week ago, the carbon-conscious students offered to buy and install a bike rack at the school, but were baffled by the response. Principal James Riccobono declined the offer.

"It didn't seem that logical. It would be at no cost to them," Slosberg, 18, said yesterday as she slipped on her bike helmet and prepared for a nearly 20-minute ride home.

"Actually, they said no on Earth Day," remarked Katherine Dransfield, a senior who has tried, with a group of other students, to start a bike club. "Essentially what they told us was that they didn't want to promote biking as a way to get to school."



Strategy #10:

Separate Parallel Universes

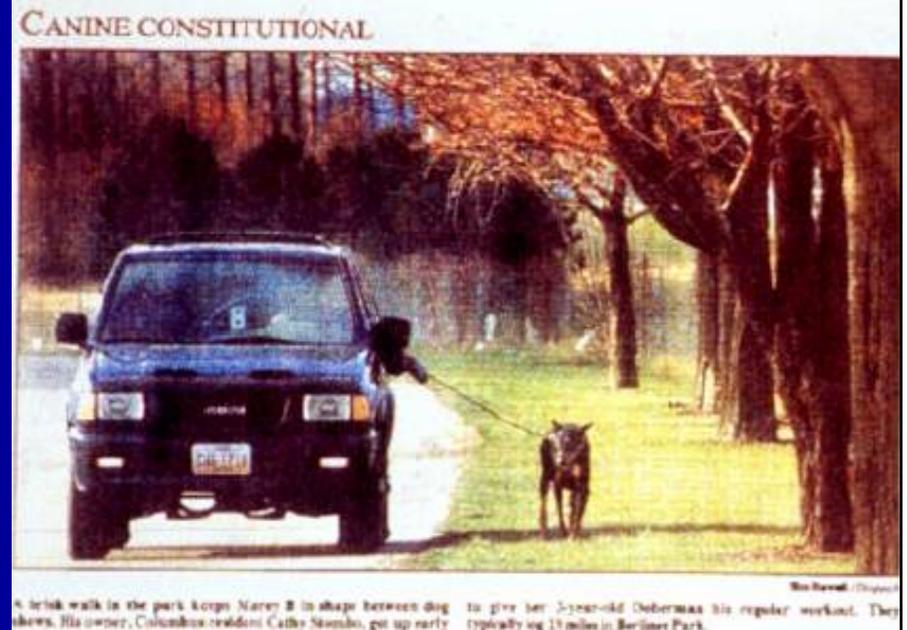


School Planning



Community Planning

Strategy #11: Show Children Innovative Alternatives to Walking

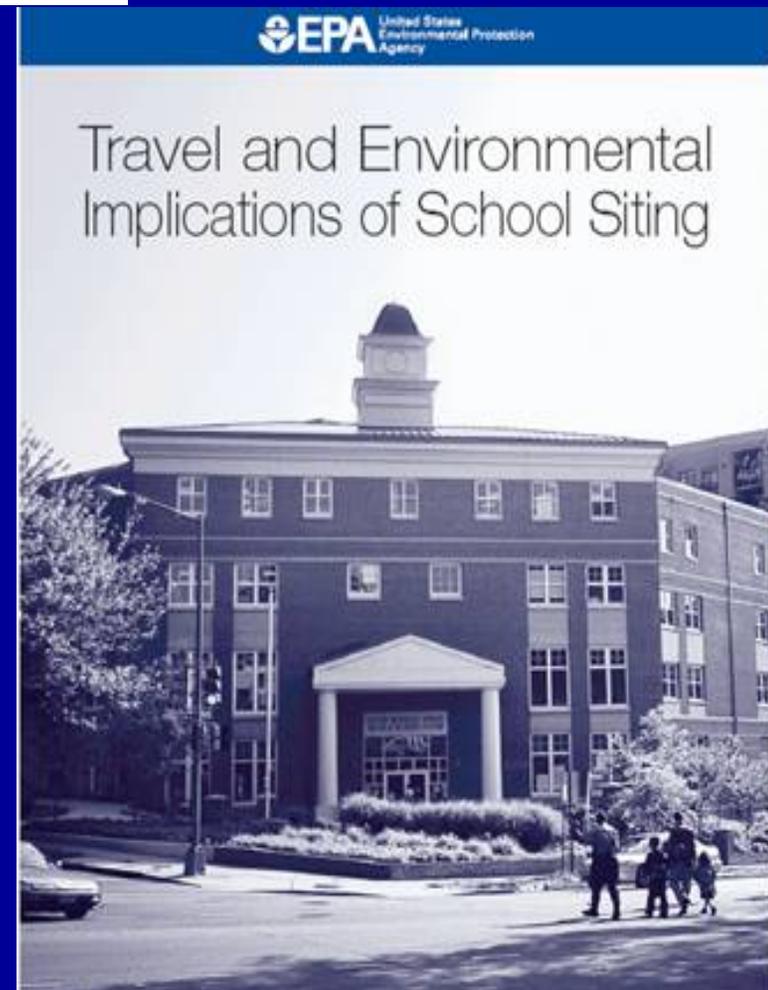




Thanks and intellectual credit to Dr. Howie Frumkin of CDC for inspiring the preceding series of slides.

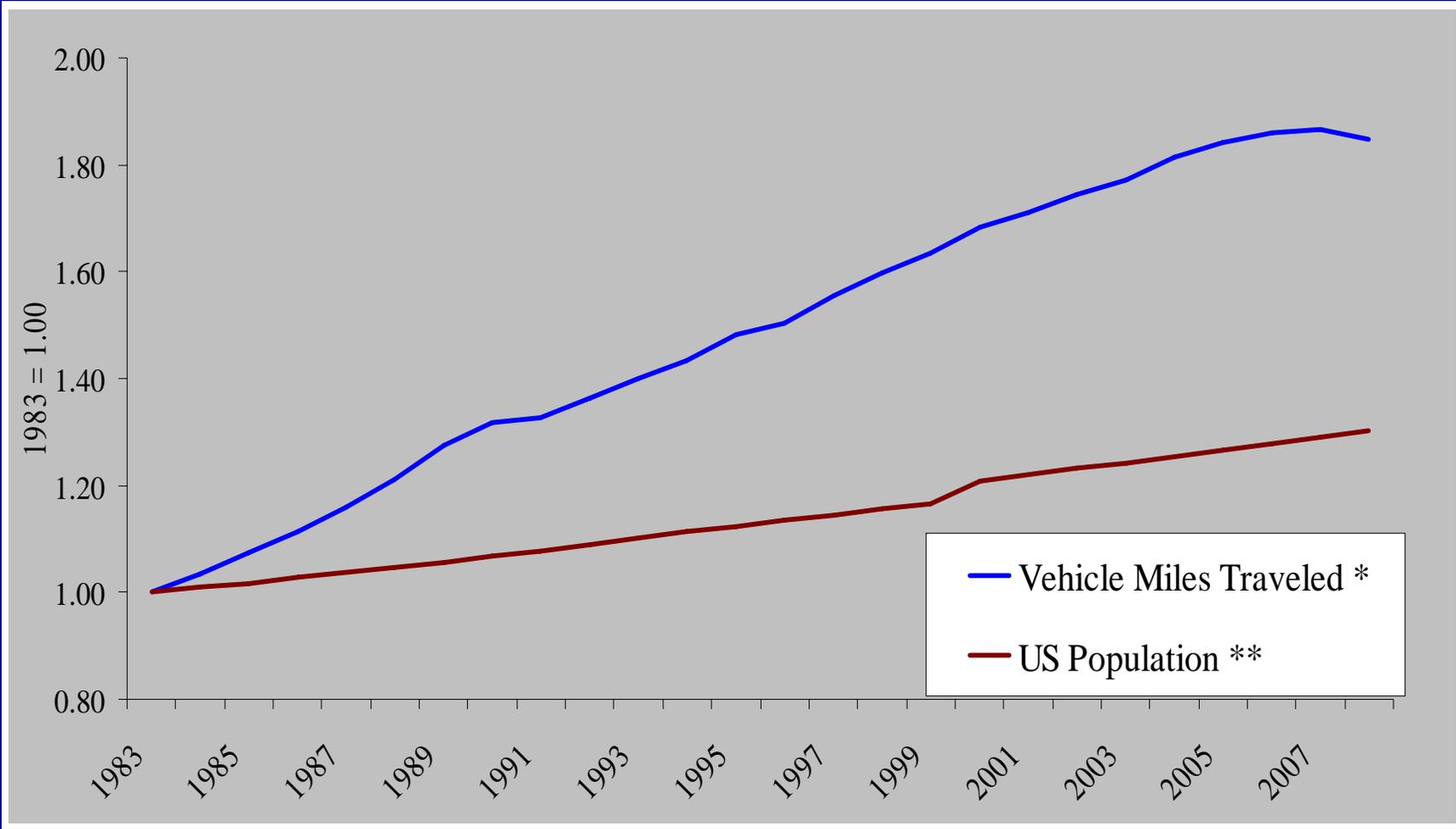
Where you put the School Matters

- Schools built close to students, in walkable neighborhoods
 - Can reduce traffic
 - Yield increase in walking and biking
 - Reduce emissions



www.epa.gov/smartgrowth/publications.htm

Vehicle travel has grown faster than population



* Source – US DOT, Traffic Volume Trends, (12 Month Moving Average, April 1983 to April 2008)

** Source – US Census Bureau, Annual Population Estimates

Moms Become Cab Drivers

Everything is a Drive Away

Suburban mothers spend
17 full days a year
behind the wheel, more than the
average parent spends dressing,
bathing and feeding a child

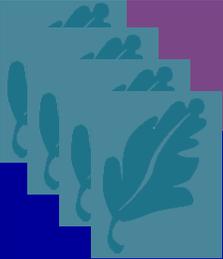
Source: Surface Transportation Policy Project

Home

Recreation

Workplace





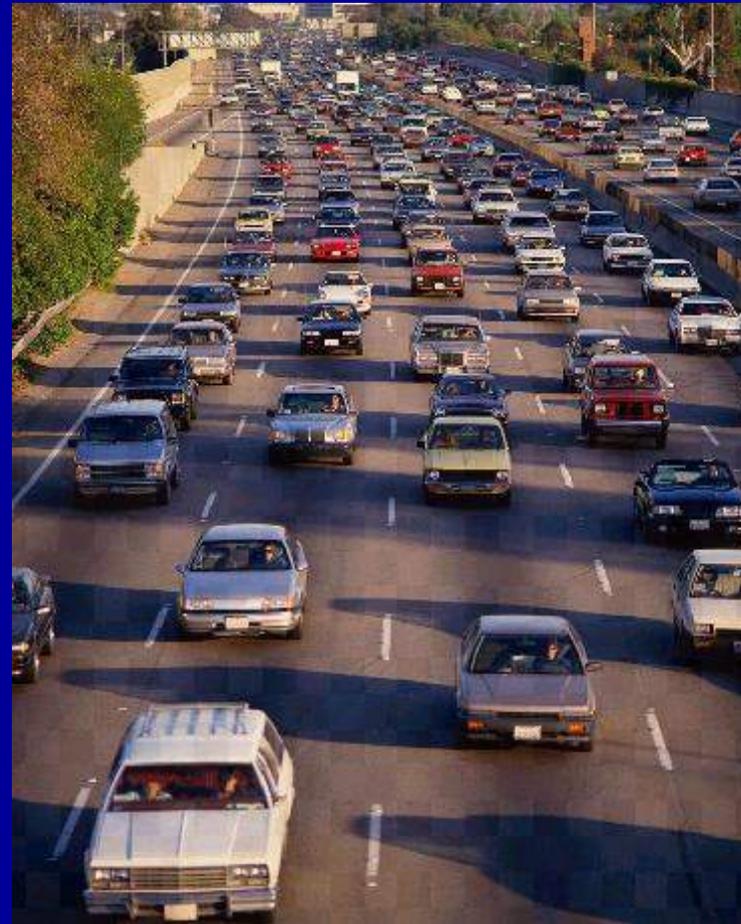
Moms Become Cab Drivers

Young children are more than five times as likely to travel with their mothers as with their fathers.*

* 2001 National Household Travel Survey

Implications for Household Budgets

- Transportation costs account for 19 % of all household expenses. *
- Most families spend more on driving than on health care, education, or food.



* STPP “Driven to Spend”, 2004.

Implications for Household Budgets

A HEAVY LOAD:

The Combined Housing and Transportation Burdens of Working Families



October 2006



American Academy of Pediatrics (2009)

Policy Statement: The Built Environment: Designing Communities to Promote Physical Activity in Children

- “An estimated **32% of American children are overweight**, and physical inactivity contributes to this high prevalence of overweight.”
- “The most **universal opportunity** for incidental physical activity among children **is in getting to and from school.**”
- “Factors such as **school location** have played a significant role in the **decreased rates of walking to school**, and changes in policy may help to increase the number of children who are able to walk to school.”

REPORT FROM THE NATIONAL SUMMIT ON SCHOOL DESIGN

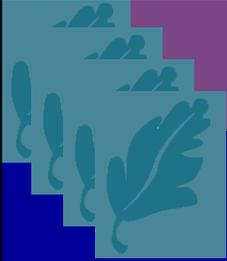
A RESOURCE FOR EDUCATORS AND DESIGNERS

*Convened by the American Architectural Foundation
and KnowledgeWorks Foundation*

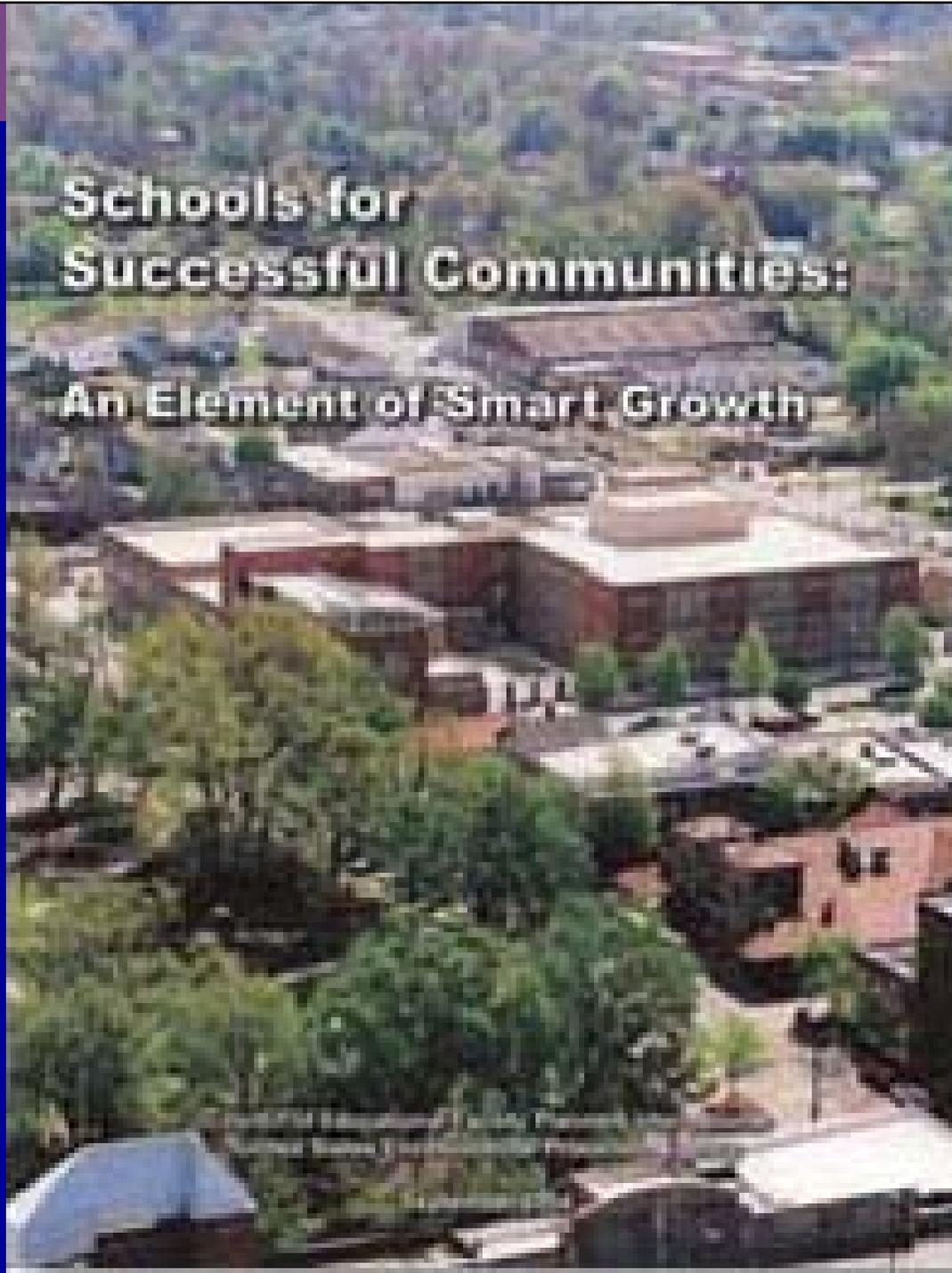


Recommendations:

- Smaller schools
- Schools that are centers of the communities they serve.



Schools for Successful Communities: An Element of Smart Growth



State Solutions

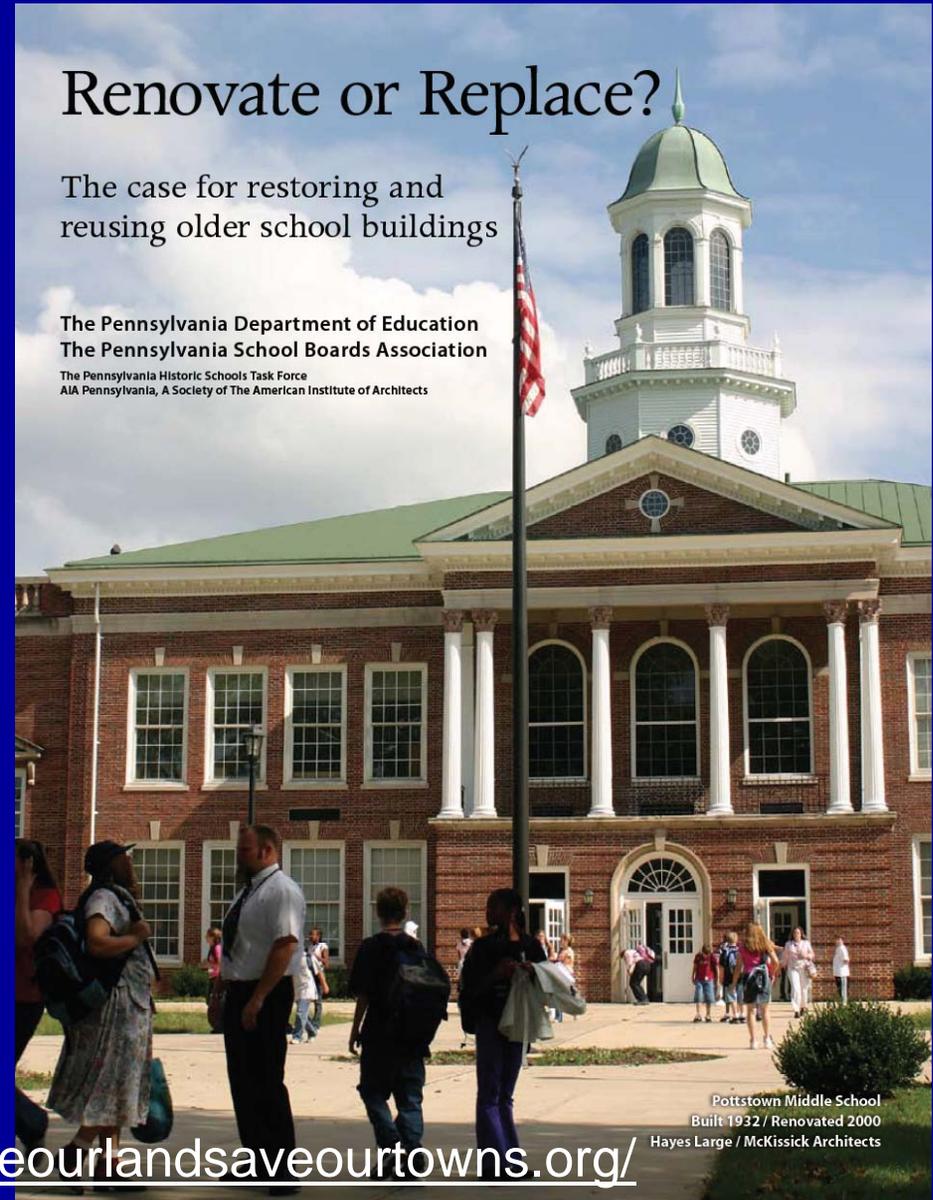
- Pennsylvania policy now makes renovation easier.
- Maryland's School Construction Program favors renovating versus constructing new schools.

Renovate or Replace?

The case for restoring and reusing older school buildings

The Pennsylvania Department of Education
The Pennsylvania School Boards Association

The Pennsylvania Historic Schools Task Force
AIA Pennsylvania, A Society of The American Institute of Architects



Pottstown Middle School
Built 1932 / Renovated 2000
Hayes Large / McKissick Architects

<http://www.saveourlandsaveourtowns.org/>

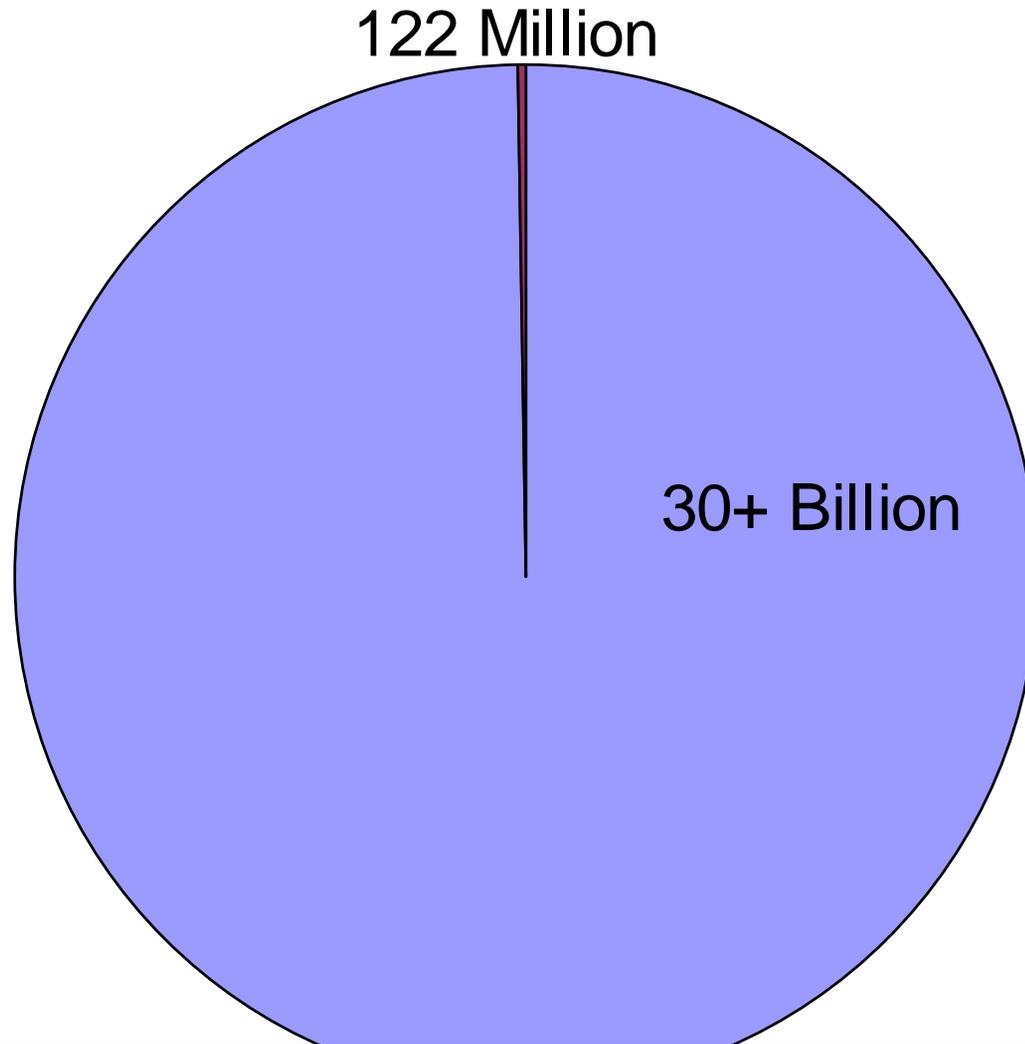
Good News: Safe Routes to School



no GAS
REQUIRED

Image courtesy of: www.saferoutesinfo.org

Annual Spending: School Construction vs. Safe Routes



John A. Johnson Achievement Plus Elementary School

St. Paul, Minnesota



Postcard from the 1920's

This school went from this



to...

John A. Johnson Achievement Plus Elementary School

St. Paul, Minnesota



To this  and then, ...

John A. Johnson Achievement Plus Elementary School

St. Paul, Minnesota



Images provided courtesy of Ankeny Kell Architects

...to this.



John A. Johnson Achievement Plus Elementary School

St. Paul, Minnesota

Infant day care



YMCA





John A. Johnson Achievement

Plus Elementary School

St. Paul, Minnesota

Some Important Characteristics:

- The compact, multi-story building fits seamlessly into the community
- Restoration of the school has had a positive effect on the surrounding neighborhood
- Attended by residents of all ages, the new facility is a hub of community life
- Only 8 of over 300 students ride the bus



Former Stapleton Airport, Denver

7.3 square miles

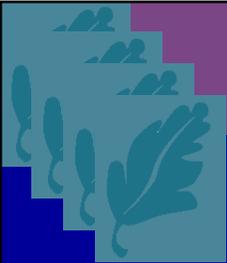
12,000 homes and apartments

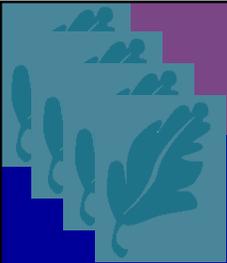
3 million sq. ft. of retail space, 10 million sq. ft. of office space

Westerly
Creek
Elementary
School

Odyssey
Charter
School

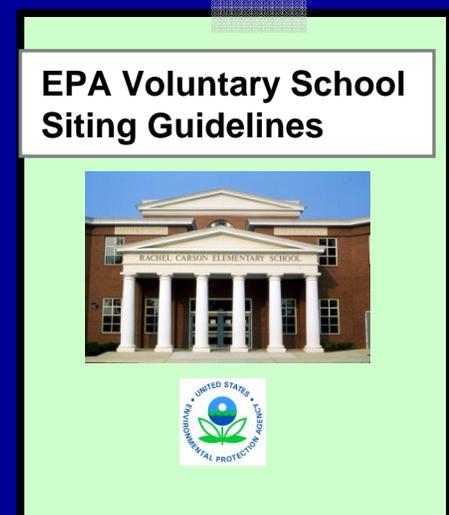
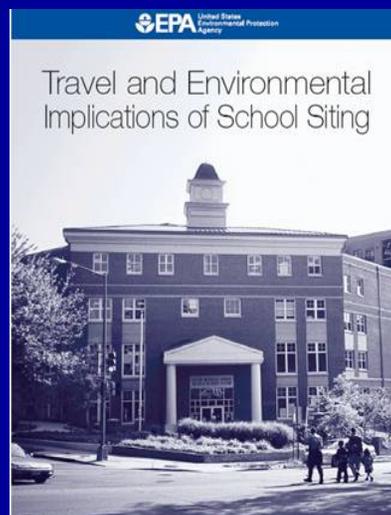
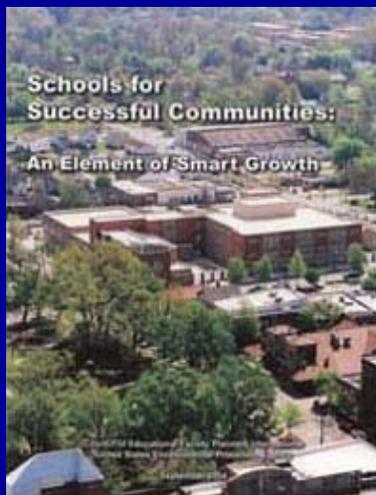


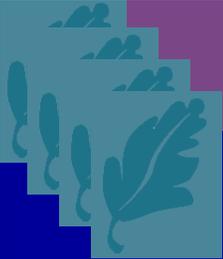




EPA Work on School Siting

- Further research on effect of urban form and location on school travel
- Grant to NTHP and 21st Century School Fund
 - Work on state policies in 6 states
- Energy Independence and Security Act of 2007 provision on school siting:
 - Directs EPA to create voluntary school siting guidelines





Resources

- Safe Routes to School Partnership: www.saferoutespartnership.org
- National Center for Safe Routes to School www.saferoutesinfo.org
- National Center for Education Facilities: www.edfacilities.org/rl/index.cfm
- 21st Century School Fund/BEST: www.21csf.org/csf%2Dhome
- EPA's Smart Growth & Schools Site: www.epa.gov/smartgrowth/schools.htm
- National Trust for Historic Preservation: nthp.org/issues/schools/index.html
- Council of Education Facility Planners International (CEFPI) teamed with EPA to publish "Schools for Successful Communities"
www.epa.gov/smartgrowth/pdf/SmartGrowth_schools_Pub.pdf

Thanks

Matthew Dalbey
Dalbey.matthew@epa.gov
202.566.2860



[Get Directions](#) [My Maps](#) [RSS](#) [View in Google Earth](#)

[Save to My Maps](#)

Walk to School Day

A map showing the "Walking School Bus" routes for Earth Day, April 22, 2008.

Families should feel free to join up along the walking school bus routes. And if families south of Franklin develop their own route, send a description to Alex Jonas for inclusion on this map.

272 views - Public
Created on Apr 11 - Updated Apr 12
By [Alex J](#)
★★★★★ 1 ratings - 1 comments

- [Caroline & Normandy "Bus Stop"](#)
8:30 a.m. Caroline and Normandy bus stop; travel south
- [Brewster & Caroline "Bus Stop"](#)
8:35 a.m. Arrive at the corner of Brewster and Caroline
- [Leighton & Worth "Bus Stop"](#)
8:35 a.m. Leighton and Worth Avenue bus stop; travel south
- [Baden & Caroline "Bus Stop"](#)
8:40 a.m. Corner of Baden and Caroline; two groups converge
- [Franklin & Wire "Rally Point"](#)
8:45 a.m. Arrive at the corner of Franklin and Wire Rd